

OFFICE OF REGULATORY AFFAIRS

#### The Clinical Investigator Role

#### An FDA Operational Perspective on Inspections and Responsibilities

Frontiers Clinical & Translational Science Institute University of Kansas Medical Center Grand Rounds – July 27, 2023

> Anne E. Johnson, Director Office of Bioresearch Monitoring Division I (East) U.S. Food and Drug Administration



# What Does FDA Regulate?



- Human and Animal Foods
- Pharmaceutical Drugs
- Biological Products
- Medical Devices
- Radiation Emitters
- Supplements
- Cosmetics
- Veterinary Products
- Tobacco Products ...and more...



#### **Products Without Borders**





FDA is Global – International Offices and Inspection Programs

International production of FDAregulated goods and materials

Integrated Supply Chains





OFFICE OF REGULATORY AFFAIRS



Office of Regulatory Affairs





#### Acting, Associate Commissioner for Regulatory Affairs (ACRA)



#### **Inspectional and Investigational Offices**



# How We Gather Information...

- Inspections
- Applications and Updates
- Sample Analyses
- Investigations
- Consumer Complaints
- Field Exams

- Adverse Event Reports/Medwatch
- 806 Reports (devices)
- Field Reports
- Disasters/Accidents
- Reportable Registries





# Bioresearch Monitoring Operations Objectives - Access

- To protect the rights, safety, and welfare of human research subjects
- To ensure the quality, reliability, and integrity of data collected
- To maintain the integrity of the FDA review process by ensuring that FDA-regulated research is conducted in compliance with applicable regulations





#### **PREPARING FOR INSPECTION**



#### Know what we know...



**Compliance Program Guidance Manual** 

- Regulatory References
- Specific procedures
- Internal guidance to our field and center staff.
- <u>https://www.fda.gov/ICECI/Compliance</u>
  <u>Manuals/ComplianceProgramManual/d</u>
  <u>efault.htm</u>

#### Know what we know...

7348.811 Clinical Investigators and Sponsor Investigators

7348.810 Sponsors and Contract Research Organizations

> I-Background (Law, regs, etc) II-Implementation III-Inspectional IV-Analytical V-Regulatory/Administrative VI-References/Program Contacts VII- HQ Responsibility

FOOD AND DRUG ADMINISTRATION COMPLIANCE PROGRAM	7348.811			
CHAPTER 48- BIOR	ESEARCH MONITORING			
		IMPLEMENTATION DATE 07/22/2020		
DATA F	REPORTING			
PRODUCT CODES: Bioresearch Monitori	ng inspections do not req	uire product codes		
PROGRAM AS	SIGNMENT CODES:			
Clinical Investigators	Sponsor-Investigators			
09811 Foods, Food Additives and Color Additives	No PAC for Foods, Food Additives and Color Additives			
41811 Biologics (Cell and Gene Therapy Products)	41812 Biologics (Cell and Gene Therapy Products)			
42811 Biologics (Blood)	42812 Biologics (Blood)			
45811 Biologics (Vaccines and Allergenic Products)	45812 Biologics (Vaccines and Allergenic Products)			
48811 Human Drugs and Therapeutic Biologics	48812 Human Drugs and Therapeutic Biologics			
48811F Human Drugs and Therapeutic Biologics (For-Cause)	No PAC for Human Drugs and Therapeutic Biologics (For-Cause)			
48811S Biosimilars	No PAC for Biosimilars			
68811 Animal Products	68812 Animal Products			
83811 Medical Devices	83812 Medical Devices			
98811 Tobacco Products	No PAC for Tobacco Products			

<u>Note</u>: Clinical investigator and sponsor-investigator are hereafter collectively and individually referred to as "clinical investigator(s)."

Date of Issuance: 07/22/2020 FORM FDA 2438g (electronic-09/2003)



#### Know what we know...



**Investigations Operations Manual** 

Chapter 5 – Inspections

BIMO Chapter – 5.10

https://www.fda.gov/inspectionscompliance-enforcement-andcriminal-investigations/inspectionreferences/investigations-operationsmanual

#### Before FDA Arrives...

U.S. FOOD & DRUG

Q Search 🔳 Menu

https://www.fda.gov/Scienc eResearch/SpecialTopics/Ru nningClinicalTrials/ucm2614 09.htm

What are we finding?

What are the trends?

#### **BIMO Inspection Metrics Clinical Trials and Human** Subject Protection BIMO Inspection Metrics HSP/BIMO Initiative Good Clinical Practice (GCP) Inspection Collaboration with International Regulators for Drug Development ICH Guidance Documents Regulations: Good Clinical Practice and Clinical Trials **Clinical Investigations Compliance & Enforcement** FDA's Role: ClinicalTrials.gov Information

← Home / Science & Research / Science and Research Special Topics / Clinical Trials and Human Subject Protection / BIMO Inspection Metrics

The slides accessed through the links below provide annual bioresearch monitoring (BIMO) inspection metrics by fiscal year (FY). The inspectional data cover all aspects of FDA's BIMO program (i.e., clinical investigators, IRBs, sponsors, bioequivalence, and good laboratory practices) for all Centers, as applicable. These data were provided by the individual Centers and may differ from other inspection data available on FDA's website, as different criteria and/or methods for compiling the information may have been used. Also provided, at the first link below, is a glossary of acronyms.

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This page lists the most recent reports. Metrics from previous years can be found in the FDA.gov Archive.

#### **Annual BIMO Inspection Metrics**

- Acronyms Used in Metric Slides
- Bioresearch Monitoring (BIMO) Metrics FY21
  - FY 2021 Clinical Investigator 483 Observation Trends
  - FY 2021 Sponsor 483 Observation Trends
  - FY 2021 GLP 483 Observation Trends
- Bioresearch Monitoring (BIMO) Metrics FY'20
  - FY 2020 GLP 483 Observation Trends

o FV 2020 Clinical Investigator 482 Observation Trands

Content current as of: 01/25/2023

# Clinical Investigator Inspections Conducted FY 2017- 2022\*



CI Domestic and Foreign Inspections<sup>+</sup>



Center	2017	2018	2019	2020*	2021*	2022
CBER	84	75	60	50	74	80
CDER	419	591	574	372	327	311
CDRH	198	225	126	106	27	77
CFSAN	0	0	0	0	0	2
СТР	0	0	5	2	0	2
CVM	0	13	12	14	9	32

\* Due to the COVID-19 pandemic, RRAs (not reflected in the above table) were conducted. See slide 31 for more details.

# Clinical Investigator Inspections Final Classified FDA FY 2017-2022



# Common Clinical Investigator Inspectional Observations\*



- Failure to follow the investigational plan; protocol deviations
- Inadequate and/or inaccurate case history records; inadequate study records
- Inadequate accountability and/or control of the investigational product
- Failure to comply with Form FDA 1572 requirements
- Inadequate subject protection; informed consent issues
- Safety reporting; failure to report and/or record adverse events
- Failure to comply with 21 CFR part 56 (IRB) requirements.

#### **Preparation is the Key** Success is where Preparation and Opportunity Meet





#### THE INSPECTION





# What to do when FDA calls...

- Don't panic! Grab a pen and paper.
- Identify any commitments which cannot be changed (annual conferences, surgery, etc.)
- Mark your calendar
- Gather your records
- Allocate time and workspace



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• It's courtesy call and not subject to delays



#### **Opening Meeting**





Not actual credentials, but the layout is *indicative* of FDA Credentials. Federal law prohibits photographs of our credentials.

# While FDA is on-site



- During the inspection
  - Have the right personnel available
  - Be accessible to answer questions, provide copies
  - Don't delay unnecessarily, if time is needed to retrieve records/answer, explain why
- Daily wrap up
  - Daily progress
  - Concerns and Questions
  - Plan for following day





#### What records are needed?

- Protocol with amendments
- Investigator's Brochure
- Sponsor, IRB, and Monitor Correspondence
- Informed Consent Forms
- FDA-1572 / Statement of Investigator, or Investigator's Agreement for devices
- Financial Disclosure forms
- Case Report Forms



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### What records are needed? (cont.)

- Medical Records
- Source Data
- Test Article Accountability, incl. storage temps
- Curriculum Vitae/licensure
- Recruiting Materials
- List of Studies conducted by the CI
- Electronic records (EMRs, eCRFs)





#### Subject Records are ALCOA-C

- Attributable to the person creating the data
- Legible and permanent
- Contemporaneously recorded
- Original or a true copy
- Accurate
- Complete



#### Part 11-A Quick Review Predicate Rule Requirement



21 CFR 11- Electronic records, Electronic Signatures final rule

- Certain sections of part 11 are currently enforced under regulatory discretion as defined in <u>FDA's Guidance for Industry Part 11, Electronic</u> <u>Records; Electronic Signatures - Scope and Application (August 2003)</u>
  - "Part 11 applies to records in electronic form that are created, modified, maintained, archived, retrieved, or transmitted under any records requirements set forth in Agency regulations."
  - "Part 11 also applies to electronic records submitted to the Agency under the Federal Food, Drug, and Cosmetic Act (the Act) and the Public Health Service Act (the PHS Act), even if such records are not specifically identified in Agency regulations

### **Electronic Records**



- Test Article Accountability
- LIMS
- Deviation Databases
- Complaint Handling
- SOPs
- Environmental Control
- Maintenance and Calibration
- Study Protocols, Reports
- Animal Feeding Logs
- CRFs, e-mails, Monitoring Databases

Access to **all** study data including electronic data and copy records.



...and more...

# FDA

# **Closing Discussion**

- Most responsible/knowledgeable parties present
- Is there an FDA-483?
  - Observations clear?
  - Do you have additional documentation not reviewed during inspection?
  - Verbal response? Will be included in Establishment Inspection Report
  - Do you plan to respond in writing?
    <u>15-day recommendation</u>

DEPARTMENT OF HEALT FOOD AND DRUG					
DISTRICT OFFICE ADDRESS AND PHONE NUMBER	DATE(S) OF INSPECTION				
Minneapolis District	10/5-7/2008				
250 Marquette Ave. South, Suite 600	FEINUMBER				
Minneapolis, MN 55401	0000112233				
Industry information: www.fda.gov/oc/industry					
NAME AND TITLE OF INDIVIDUAL TO WHOM REPORT IS ISSUED					
TO: William S. Gundstrom, Vice President, Production					
FIRM NAME	STREET ADDRESS 2136 Elbe Place				
Topline Pharmaceuticals "T.L.P."	2150 Elbe Place				
CITY, STATE AND ZIP CODE	TYPE OF ESTABLISHMENT INSPECTED				
Jackson, MN 55326	Tablet Repacker				
REPRESENT A FINAL AGENCY DETERMINATION REGARDING YOUR COMPLIANCE IF YOU HAI IMPLEMENT CORRECTIVE ACTION IN REGPONSE TO AN OBSERVATION, YOU MAY DISCUSS T OR SUBMITTHIS INFORMATION TO FDA AT THE ADDRESS ABOVE. IF YOU HAVE ANY OUESTIN DURING AN INSPECTION OF YOUR FIRM (1) (ME) OBSERVED: List your significant observations ranked in order of si See IOM 5.2.3, 5.2.3.1, 5.2.3.2, and 5.2.3.3	HE OBJECTION OR ACTION WITH THE FOA REPRESENTATIVE(S) DURING THE INSPECTION ONS, PLEASE CONTACT FOA AT THE PHONE NUMBER AND ADDRESS ABOVE.				
Observations	listed here				



# After the Inspection has ended

- Written Responses (recommended, not required)
  - Recap observation
  - Provide explanation if appropriate
  - Describe corrective actions, include documentation and timeframes
  - Consider impact on any other on-going or future studies
  - If received within 15 days, will take into consideration prior to action
- No FDA-483, but discussion items?
  - Consider any impacts and corrective actions you may need to do
  - Consider a written response, the items will be reported in the Establishment Inspection Report and reviewed





 Send responses to: ORABIMOE.Correspondence@fda.hhs.gov or ORABIMOW.Correspondence@fda.hhs.gov

• Agency review and final classification decision

NAI no objectionable conditions or practices VAI objectionable conditions or practices were found and need voluntary correction OAI objectionable conditions or practices warrant consideration for advisory, administrative, or judicial action

• Copy of the report will be sent to you, in most instances



#### **CLINICAL INVESTIGATOR RESPONSIBILITIES**

# Who is a clinical investigator?



- An individual who actually conducts a clinical investigation (i.e., under whose immediate direction the drug is dispensed to a subject.)
- In the event an investigation is conducted by a team of individuals, the investigator is the responsible leader of the team.

[21 CFR 312.3] [21 CFR 812.3]

#### 31

# statement (Form 1572)

-The investigational plan

-The signed investigator

-Applicable regulations

[21 CFR 312.60] [21 CFR 812.100]

DEPARTMENT OF HEALTH AND HUMAN SERVICES FOOD AND DRUG ADMINISTRATION STATEMENT OF INVESTIGATOR			Form Approved: OMB No. 0910-0014 Expiration Date: March 31, 2022 See OMB Statement on Reverse.		
-	OR (FR) PART 312)	investigation until h	igator may participate in an he/she provides the sponsor with red Statement of Investigator, Form R 312.53(c)).		
1. NAME AND ADDRESS					
Name of Clinical Investigat	or				
Address 1		Address 2	Address 2		
City	State/Province/Region	Country		ZIP or Postal Code	
	3, AND EXPERIENCE THAT QUALIFY THE JSE UNDER INVESTIGATION. ONE OF TH				
	Curriculum Vitae	Other Statement	Other Statement of Qualifications		
	OF ANY MEDICAL SCHOOL, HOSPITAL, O INVESTIGATION(S) WILL BE CONDUCTE		CILITY	CONTINUATION PAGE for Item 3	
Name of Medical School, H	lospital, or Other Research Facility				
Address 1		Address 2	Address 2		
City	State/Province/Region	Country		ZIP or Postal Code	
4. NAME AND ADDRESS	OF ANY CLINICAL LABORATORY FACILITI	ES TO BE USED IN THE	STUDY	CONTINUATION PAGE for item 4	

Ensuring that an investigation is conducted according to

**General Clinical Investigator Responsibilities** 





Commitments:

- I agree to conduct the study(ies) in accordance with the relevant, current protocol(s) and will only make changes in a protocol after notifying the sponsor, except when necessary to protect the safety, rights, or welfare of subjects.
- I agree to **personally** conduct or supervise the described investigation(s).



Commitments:

• I agree to **inform** any patients, or any persons used as controls, that the drugs are being used for investigational purposes and I will ensure that the requirements relating to obtaining informed consent in 21 CFR Part 50 and institutional review **board (IRB) review** and **approval** in 21 CFR Part 56 are met.



Commitments:

- I agree to report to the sponsor adverse experiences that occur in the course of the investigation(s) in accordance with 21 CFR 312.64.
- I have read and understand the information in the investigator's brochure, including the potential risks and side effects of the drug.



Commitments:

- I agree to ensure that all associates, colleagues, and employees assisting in the conduct of the study(ies) are informed about their obligations in meeting the above commitments.
- I agree to maintain adequate and accurate records in accordance with 21 CFR 312.62 and to make those records available for inspection in accordance with 21 CFR 312.68.



#### Commitments:

• I will ensure that an IRB that complies with the requirements of 21 CFR Part 56 will be responsible for the initial and continuing review and approval of the clinical investigation. I also agree to promptly report to the IRB all changes in the research activity and all unanticipated problems involving risks to human subjects or others. Additionally, I will not make any changes in the research without IRB approval, except where necessary to eliminate apparent immediate hazards to human subjects.


## Supervision of a Clinical Trial

- The investigator should have sufficient time to properly conduct and supervise the clinical trial.
- The level of supervision should be appropriate to the staff, the nature of the trial, and the subject population.



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### Delegation of Study-Related Tasks

- Duties involving clinical / medical judgment must be delegated to individuals qualified by education, experience, local licensing requirements and according to the protocol
- Examples include:
  - Assessing screening results and medical histories for eligibility
  - Physical Exams
  - Adverse Event Evaluation/Classification
  - Assessments of Study Endpoints
  - Obtaining Informed Consent

# Training



The investigator must ensure **all current** and **future** staff participating in the conduct of the clinical trial are adequately trained and competent to perform the tasks they are delegated, prior to participation.





# Training Should Cover:

- The purpose of the study, an understanding of the investigational product, and protocol requirements specific to their delegated duties
- Good Clinical Practice (GCP) regulatory requirements and acceptable standards for the conduct of clinical trials
- Updated with any pertinent changes during the conduct of the trial





# Contributing Factors of inadequate oversight

- Lack of regulatory knowledge, expectations, training
- Inexperienced or not enough staff
- Protocol complexity (eligibility, assessments, critical timing, length of study, numerous amendments)
- Large number of subjects enrolled at a site
- Seriously ill subject population (large numbers of adverse events and concomitant medications)

A Word about ClinicalTrials.gov FDAAA Title VIII, 42 CFR 11.4



Sponsor of the clinical trial (as defined at 21 CFR 50.3); or Principal investigator of the clinical trial; <u>if</u> designated by sponsor, grantee, contractor, or awardee, <u>so long as the</u> PI:

- Has access to and control over the data,
- Has the right to publish the results of the trial, and
- Has the ability to meet all of the requirements for the submission of clinical trial information.

Applicable drug and device clinical trials...not all trials are "applicable"



#### **KEY GCP REGULATION REFERENCES AND RESOURCES**



## Good Clinical Practice (GCP) Review

#### 21 CFR 312.60 (IND) – General responsibilities

"An investigator is responsible for ensuring that an investigation is conducted according to the signed investigator statement, the investigational plan, and applicable regulations; for protecting the rights, safety, and welfare of subjects under the investigator's care; and for control of drugs under investigation." (Medical Devices - 21 CFR 812.100-812.110)



21 CFR 312.60 – General responsibilities

"An investigator **shall**, in accordance with the provisions of part 50 of this chapter, **obtain the informed consent** of each human subject to whom the drug is administered, except as provided in §§ 50.23 or 50.24 of this chapter.

Additional specific responsibilities of clinical investigators are set forth in this part and in parts 50 and 56 of this chapter."

(Medical Devices - 21 CFR 812.100-812.110)





21 CFR 312.61 – Control of the Investigational Drug.

"An investigator shall **administer the drug** only to subjects under the investigator's **personal supervision** or under the supervision of a sub-investigator responsible to the investigator. The investigator **shall not supply the investigational drug to any person not authorized** under this part to receive it."

(*Medical Devices - 21 CFR 812.110(c)*)



21 CFR 312.62 - Investigator recordkeeping and record retention

(a) **Disposition of drug** – dates, quantity, use - return unused supplies to the sponsor

(b) **Case histories** – prepare and maintain adequate and accurate case histories that record all observations and other data pertinent to the investigation on each individual – to include: consent, MD/RN progress notes, hospital charts – documentation that informed consent was obtained prior to participation

(c) Record Retention – 2 years after approval

(Medical Devices - 21 CFR 812.140) 47



21 CFR 312.64 - Investigator Reports

- a) Progress Reports- regular submission of study data to the sponsor
- b) Safety Reports <u>https://www.fda.gov/media/152530/download</u>
- c) Final Report- submission of all study data to the sponsor at completion
- d) Financial Disclosure Reports (21 CFR 54)

(Medical Devices - 21 CFR 812.150 & 812.110(d))



#### 21 CFR 312.66 – Assurance of IRB review

"An investigator shall assure that an IRB that complies with the requirements set forth in part 56 will be responsible for the initial and continuing review and approval of the proposed clinical study. The investigator shall also assure that he or she will **promptly** report to the IRB all **changes** in the research activity and all **unanticipated problems** involving risk to human subjects or others, and that he or she will not make any changes in the research without IRB approval, except where necessary to eliminate apparent immediate hazards to human subjects."

(Medical Devices - 21 CFR 812.110(a) & (b); 812.150(a)(4))



- 21 CFR 812.150(a)(1) **Unanticipated adverse device effects** must be reported to the Sponsor and IRB within 10 days
- 21 CFR 312.68 Inspection of investigator's records and reports (Medical Devices - 21 CFR 812.145)
- 21 CFR 312.69 Handling of **controlled substances**
- 21 CFR 312.70 **Disqualification** of a clinical investigator (*Medical Devices 21 CFR 812.119*)



#### Guidances

 <u>Decentralized Clinical Trials for Drugs, Biological Products, and</u> <u>Devices</u> – Draft, May 2023

• <u>Digital Health Technologies for Remote Data Acquisition in</u> <u>Clinical Investigations</u> – Draft, December 2021

 Investigator Responsibilities — Protecting the Rights, Safety, and Welfare of Study Subjects — Final, October 2009



### **Informational Resources**

• Clinical Investigator Inspection Search:

https://www.accessdata.fda.gov/scripts/cder/CLIIL/index.cfm

• Good clinical practice: <u>gcpquestions@fda.hhs.gov</u>

### FDA.GOV [Science & Research]



Q Search

FDA

■ Menu

FEATURED

#### **Know Your Status**

Asian Americans make up over half of the people in the U.S. living with chronic hepatitis B, a viral infection that causes inflammation of the liver. Testing and treatment are available.

#### **FDA.GOV**





SCROLL DOWN TO SEE: Science, Research and Special Topics Clinical Trials Human Subject Protection Guidance Documents Finalized Information Sheets Bioinformatics Meetings, conferences, and Workshops Womens Health Research References

...and so much more ...

#### **Clinical Trials and Human Subject Protection**

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View Clinical Trials Guidance Documents

#### Clinical Trials and Human Subject Protection

**BIMO Inspection Metrics** 

HSP/BIMO Initiative

Good Clinical Practice (GCP) Inspection Collaboration with International Regulators for Drug Development

ICH Guidance Documents

Regulations: Good Clinical Practice and Clinical Trials

Clinical Investigations Compliance & Enforcement

FDA's Role: ClinicalTrials.gov Information

Good Clinical Practice Educational Materials

**Reporting Complaints Related** 

Protecting the rights, safety and welfare of people who participate in clinical trials is a critical aspect of the FDA's mission. FDA oversees clinical trials to ensure they are designed, conducted, analyzed and reported according to federal law and good clinical practice

(GCP) regulations. FDA's regulations and guidances for clinical trials help support efficient medical product development, while assuring trials generate the robust evidence needed to assess product safety and efficacy. The agency works to ensure its GCP policies continue to facilitate new approaches to generating quality clinical evidence.

#### Latest activity

- <u>Digital Health Technologies for Remote Data Acquisition in Clinical Investigations</u>
  Draft Guidance for Industry, Investigators, and Other Stakeholders
- FDA Takes Action For Failure to Submit Required Clinical Trial Results Information
  to ClinicalTrials.Gov
- FDA Publishes Guidance on Civil Money Penalties Relating to the ClinicalTrials.gov
  Data Bank (August 2020)
- FDA Publishes Guidance on Institutional Review Board Review of Individual Patient
  Expanded Access Requests for Investigational Drugs and Biological Products During
  COVID-19 Public Health Emergency
- FDA issues Guidance on Conduct of Clinical Trials of Medical Products During the COVID-19 Pandemic

#### Content current as of: 11/30/2021

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Reporting Complaints Related to FDA-Regulated Clinical Trials

Good Clinical Practice Inquiries COVID-19 Pandemic

#### **Bioresearch monitoring**

FDA's bioresearch monitoring (BIMO) program is a

comprehensive program of on-site inspections and data audits designed to monitor all aspects of the conduct and reporting of FDA-regulated research.

#### Workshops, meetings, and conferences

- <u>Conferences</u>
- Workshops and meetings

#### Contacts

- Good clinical practice: <u>gcpquestions@fda.hhs.gov</u>
- IND/IDE contacts
- Bioresearch monitoring program contacts
- How to report complaints or problems about clinical trials to FDA

#### **Report problems to FDA**

- <u>Reporting complaints related to FDA-regulated clinical trials</u>
- Mandatory IRB reporting: FDA contacts

#### **Resources For You**

- <u>Clinical trial forms</u>
- <u>ClinicalTrials.gov (NIH)</u>
- Office of Clinical Policy
- <u>Dockets management</u>
- <u>Approvals of FDA-Regulated Products</u>

FDA

View BIMO Compliance Programs





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OBIMO's highly skilled, collaborative, and agile workforce ensures research subjects are protected and the data used to support FDA decisions is reliable